

**THIRD SUPPLEMENT TO THE GIBRALTAR  
GAZETTE**

**No. 4,142 of 22nd January, 2015**

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**FAIR TRADING BILL 2015**

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**THIRD SUPPLEMENT TO THE GIBRALTAR  
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No. 4,142 of 22nd January, 2015

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B. 02/15

**BILL**

**FOR**

**AN ACT** To Establish and Provide for the functions of the Office of Fair Trading and the Office of Fair Trading Commission; encourage businesses to comply with consumer law and improve their trading practices; streamline and simplify the Trade Licensing system; establish enforcement powers for the Trade Licensing Authority being part of the Office of Fair Trading in cases of non-adherence by licencees; establish a single point of contact as part of the trade licensing procedure; amend the law relating to the Protection of the collective interests of consumers; enable action to be taken against conduct detrimental to consumers; and for purposes connected therewith.

**ENACTED** by the Legislature of Gibraltar.

**PART 1  
COMMENCEMENT AND INTEPRETATION**

**Title and commencement.**

1. This Act may be cited as the Fair Trading Act 2015 and comes into operation on the day appointed by the Minister by Notice in the Gazette.

**Interpretation.**

2. In this Act, unless the context otherwise requires—

“appropriate fee” means such fee as the Government may by regulation prescribe in relation to this Act;

“business” means business of a class specified in Schedule 3;

“Chairman of the Commission” means a person appointed in accordance with section 11(1)(a) and Schedule 2 of this Act to preside over the Commission;

“commercial quantities” in relation to any goods imported by any person—

- (a) means any quantity that is in fact intended for resale, or to be disposed of, for profit or gain, to a person other than the importer; and
- (b) any quantity that is such, having regard to the usual and reasonable needs of persons of the same class as the importer, as to be indicative that the goods are intended to be resold, or otherwise disposed of for profit or gain, to a person other than the importer, and not to be retained or used by the importer himself but does not include in any case any quantity of goods that the importer proves are not imported for the purposes of resale, and are not otherwise intended to be disposed of for profit or gain, to a person other than the importer;

“Commission” means the OFT Commission established in accordance with section 10(1) of this Act;

“Commission rules” means any rules made by the Minister in accordance with section 14 of this Act;

“consumer” means—

- (a) in relation to any goods, means any person who might wish to be supplied with the goods for his own private use or consumption;
- (b) in relation to any services or facilities, means any person who might wish to be provided with the services or facilities otherwise than for the purposes of any business of his; and
- (c) is acting for purposes which are outside his trade, business or profession;

“Court” means the Supreme Court unless otherwise specified;

“Designated Consumer Body” means a body designated by the Minister under this Act and published by notice in the Gazette and words importing the singular include the plural and vice versa;

“enforcement order” means an order made in accordance with section 43 of this Act;

“goods” means any goods, wares, merchandise, commodities or materials;

“licence” means a licence issued under this Act and includes any duplicate licence issued;

“licence holder” means a person named in a licence;

“the Minister” means the Minister with responsibility for consumer affairs;

“OFT” means the Office of Fair Trading;

“publish” means to make publicly or generally known and includes a publication in electronic form;

“regulated activity” means any activity conducted by way of business which would require any form of authorisation under any one or more of the Supervisory Acts, the Financial Services (Consumer Credit) Act or the Financial Services (Moneylending) Act;

“sell” includes exchange, barter, offer for sale or expose for sale, and sale and selling shall be construed accordingly;

“Supervisory Act” means any Act specified by Order made by the Minister under section 2 of the Financial Services Commission Act 2007 or defined in the Financial Services Commission (Supervisory Acts) Order 2012;

“TLA” means the Trade Licensing Authority forming part of the OFT; and

“trade” means the buying or selling whether by wholesale or retail, of any goods by way of business and also means the importing of any goods into Gibraltar in commercial quantities.

**PART 2**  
**THE ESTABLISHMENT OF AN OFFICE OF FAIR TRADING**

**The Office of Fair Trading.**

3.(1) There shall be a body corporate to be known as the OFT.

(2) In managing its affairs the OFT shall have regard, in addition to any relevant general guidance as to the governance of public bodies, to such generally accepted principles of good corporate governance as it is reasonable to regard as applicable to the OFT.

**Annual Report.**

4.(1) The OFT shall, as soon as practicable after the end of each financial year, make to the Minister a report (the “annual report”) on its activities and performance during that year.

(2) The annual report for each year shall include—

- (a) a general survey of developments in respect of matters relating to the OFT’s functions;
- (b) an assessment of the extent to which the OFT’s main objectives and priorities for the year have been met;
- (c) a summary of the significant decisions, investigations or other activities made or carried out by the OFT during the year; and
- (d) an assessment of the OFT’s performance and practices in relation to its enforcement functions.

(3) The Minister shall lay a copy of each annual report before Parliament and arrange for the report to be published.

(4) The OFT may—

- (a) prepare other reports in respect of matters relating to any of its functions; and
- (b) arrange for any such report to be published.



**Acquisition of information.**

5.(1) The OFT has the function of obtaining, compiling and keeping under review information about matters relating to the carrying out of its functions with a view to (among other things) ensuring that the OFT has sufficient information to take informed decisions and to carry out its other functions effectively.

(2) In carrying out that function the OFT may carry out, commission or support research, financially or otherwise.

**Provision of information to the public.**

6.(1) The OFT shall provide to the public—

- (a) materials to make them aware of the ways in which consumer protection measures may benefit consumers in, and the economy of, Gibraltar; and
- (b) information or advice in respect of matters relating to any of its functions to the public.

(2) In carrying out those functions the OFT may—

- (a) publish educational materials or carry out other educational activities; or
- (b) support (financially or otherwise) the carrying out by others of such activities or the provision by others of information or advice.

**General functions of the OFT.**

7.(1) Without prejudice to any other functions assigned to it by or under this Act, it is the duty of the OFT—

- (a) to keep under review the carrying on of commercial activities which relate to goods supplied to consumers in Gibraltar or produced with a view to their being so supplied, or which relate to services supplied to consumers, and to collect information with respect to such activities, and the persons by whom they are carried on, with a view to it becoming aware

of, and ascertaining the circumstances relating to, practices which may adversely affect the economic interests of consumers in Gibraltar;

- (b) to receive and collate evidence becoming available to the OFT with respect to such activities as are mentioned in paragraph (a) and which appears to it to be evidence of practices which may adversely affect the interests (whether they are economic interests or interests with respect to health, safety or any other matters) of consumers in Gibraltar; and
- (c) to promote good practice in the carrying out of activities which may affect the economic interests of consumers in Gibraltar, to include promoting good business practices both in relation to other businesses and in relation to businesses to consumers, making proposals and giving other information or advice on matters relating to any of its functions including proposals (to Government or any public authority) as to any aspect of the law or a proposed change in the law.

(2) The composition and proceedings of the OFT shall be as set out in Schedule 1 to this Act.

**Minister's power to make rules.**

8.(1) The Minister may request the OFT to make proposals or give other information or advice on any matter relating to any of its functions and the OFT shall comply with the request.

(2) The Minister may from time to time make rules generally for carrying out the provisions of this Act and for anything which, under the provisions of this Act is required or permitted to be prescribed to give effect, to this Act.

**Minister's power to issue guidance.**

9. The Minister may from time to time issue guidance consisting of such information and advice as he considers appropriate with respect to the operation of this Act and any legislation subsidiary to this Act.

**PART 3  
THE OFT COMMISSION**

**The Commission.**

10.(1) There shall be an OFT Commission, to be called the Commission.

(2) The function of the Commission is to ensure a level playing field between businesses for the benefit of consumers and the economy.

(3) The Commission does not initiate inquiries independently. All its activities are undertaken following a reference to it by the OFT.

**Composition of the Commission.**

11.(1) The Commission shall consist of—

- (a) the Chairman of the Commission;
- (b) members appointed by the Government to form a panel of chairmen; and
- (c) members appointed by the Government to form a panel of ordinary members;

in accordance with the provisions of Schedule 2 to this Act.

(2) The Commission shall have a Registrar appointed by the Government.

**Quorum of the Commission during proceedings.**

12.(1) For the purposes of any proceedings before it the Commission shall consist of the Chairman of the Commission and a minimum of two other members.

(2) The Chairman of the Commission must be a member of the panel of chairmen.

(3) The other members may be chosen from either the panel of chairmen or the panel of ordinary members.

**Commission decisions.**

13. If the members of the Commission as constituted in accordance with this section are unable to agree on any decision, the decision is to be taken by majority vote.

**Commission rules.**

14.(1) The Minister may, after consulting the Chairman of the Commission and such other persons as he considers appropriate, make rules with respect to proceedings before the Commission.

(2) Commission rules may make provision with respect to matters incidental to or consequential upon appeals to the Court in relation to a decision of the Commission.

(3) Commission rules may—

- (a) specify qualifications for the appointment of the Registrar;
- (b) confer functions on the Chairman of the Commission or the Registrar in relation to proceedings before the Commission; and
- (c) contain incidental, supplemental, consequential or transitional provisions.

**Referrals of the Commission to the Court.**

15. The Commission shall have the power to state a case for the opinion of the Court and in this respect, rules 25 to 30 of the Supreme Court Rules 2000 shall apply to the Commission in the same way as they apply to the Magistrates' Court.

**PART 4  
COMPLAINTS TO THE OFT**

**Designated Consumer Body.**

16. There shall be designated bodies each known as a Designated Consumer Body who shall be capable of making a super-complaint to the OFT in accordance with the provisions of section 18.

**Appointment as a Designated Consumer Body.**

17. The Minister—

- (a) may designate a body to be a Designated Consumer Body if it appears to him to represent the interests of consumers; and
- (b) may publish (and may from time to time vary) other criteria to be applied by him in determining whether to make or revoke a designation.

**Super-complaints to the OFT.**

18.(1) A Designated Consumer Body may make a super-complaint to the OFT in accordance with the provisions of this section, if, in its opinion, any feature, or combination of features, of a market in Gibraltar for goods or services is or appears to be significantly harming the interests of consumers.

(2) The OFT must, within 90 days after the day on which it receives all information relating to the complaint, produce a response stating how it proposes to deal with the complaint, and in particular—

- (a) whether it has decided to take any action, or to take no action, in response to the complaint; and
- (b) if it has decided to take action, what action it proposes to take.

(3) The response must state the OFT's reasons for its proposals.

(4) The Minister may by order amend subsection (2) by substituting any period for the period being specified in the order, such order to be made by Notice in the Gazette.

(5) The OFT—

- (a) must issue guidance to the Designated Consumer Body as to the presentation by the complainant of a reasoned case for the complaint, and
- (b) may issue such other guidance as appears to it to be appropriate for the purposes of this section.

**Ordinary Complaint to the OFT by a Consumer or business.**

19.(1) A consumer or business may make a complaint to the OFT in accordance with the provisions of this section, if, in its opinion, any feature, or combination of features, of a market in Gibraltar for goods or services is or appears to be significantly harming the interests of consumers.

(2) The OFT must, within 120 days after the day on which it receives all information relating to the complaint, produce a response stating how it proposes to deal with the complaint, and in particular–

- (a) whether it has decided to take any action, or to take no action, in response to the complaint; and
- (b) if it has decided to take action, what action it proposes to take.

(3) The response must state the OFT's reasons for its proposals.

(4) The Minister may by order amend subsection (2) by substituting any period for the period being specified in the order, such order to be made by Notice in the Gazette.

**PART 5  
OFT REFERENCES TO THE COMMISSION**

**Power of the OFT to make references to the Commission.**

20.(1) The OFT may make a reference to the Commission (hereinafter referred to as “an OFT Reference”) if it has reasonable grounds for suspecting that any feature, or combination of features, of a market in Gibraltar for goods or services prevents, restricts or distorts good consumer practice or fair trading in connection with the supply or acquisition of any goods or services in Gibraltar.

(2) For the purposes of this section any reference to a feature of a market in Gibraltar for goods or services shall be construed as a reference to–

- (a) the structure of the market concerned or any aspect of that structure;
- (b) any conduct of one or more than one person who supply or acquire goods or services in the market concerned; or

- (c) any conduct relating to the market concerned which supply or acquire goods or services.

(3) In subsection (2) “conduct” includes any failure to act (whether or not intentional) and any other unintentional conduct.

**Ministerial power to make references to the Commission.**

21. The Minister may make a reference to the Commission if he has reasonable grounds for suspecting that any feature, or combination of features, of a market in Gibraltar for goods or services prevents, restricts or distorts good consumer practice or fair trading in connection with the supply or acquisition of any goods or services if–

- (a) in relation to any goods or services, the Minister is not satisfied with a decision of the OFT not to make an OFT Reference under section 20;
- (b) in relation to any goods or services, the Minister has brought to the attention of the OFT information which he considers to be relevant to the question of whether the OFT should make a reference under section 20 but is not satisfied that the OFT will decide, within such period as the Minister considers to be reasonable, whether to make such a reference.

**Undertaking in lieu of OFT Reference.**

22.(1) Where it appears to the OFT that a person carrying on a business has in the course of that business behaved in a manner that–

- (a) is detrimental to the interests of consumers in Gibraltar, whether those interests are economic interests or interests in respect of health, safety or other matters, and
- (b) in accordance with the following provisions of this section is to be regarded as detrimental to consumers, the OFT shall use its best endeavours to communicate with that person to obtain from him such an assurance in the form of an undertaking as is mentioned in subsection (6) prior to making a referral to the Commission under section 20 of this Act.

(2) For the purposes of subsection (1)(b) behaviour shall be regarded as detrimental to consumers if it consists of contraventions of one or more

enactments which impose duties, prohibitions or restrictions enforceable by criminal proceedings, whether any such duty, prohibition or restriction is imposed in relation to consumers or not and whether the person carrying on the business has or has not been convicted of any offence in respect of any such contravention.

(3) Behaviour on the part of the person carrying on a business shall also be regarded as detrimental to consumers if it consists of things done, or omitted to be done, in the course of that business in breach of contract or in breach of a duty (other than a contractual duty) owed to any person by virtue of any enactment or rule of law and enforceable by civil proceedings, whether (in any such case) civil proceedings in respect of the breach of contract or breach of duty have been brought or not.

(4) For the purpose of determining whether it appears to the OFT that a person has behaved in such a manner as is mentioned in subsection (1), the OFT shall have regard to either or both of the following—

- (a) complaints received by it, whether from consumers or from other persons;
- (b) any other information collected by or furnished to the OFT, whether by virtue of this Act or otherwise.

(5) For the purposes of this section a person (whether being an individual or a body of persons, or corporate) has a controlling interest in a body corporate if (but only if) that person can, directly or indirectly, determine the manner in which one-half of the votes which could be cast at a general meeting of the body corporate are to be cast on matters, and in circumstances, not of such a description as to bring into play any special voting rights or restrictions on voting rights.

(6) The undertaking referred to in subsection (1) is a satisfactory written assurance given by the person concerned that he will refrain from—

- (a) behaving in the manner described in subsection (1)(a);
- (b) behaving in any similar manner in the course of any business which may at any time be carried on by him; and
- (c) if he is an individual, consenting to or conniving at such behaviour by any body corporate in relation to which, at any



time when it so behaves, he fulfils the condition specified in subsection (7)(a) or (b).

- (7) The condition referred to in subsection (6)(c) is that the person either—
- (a) is at that time a director, manager, secretary or other similar officer of the body corporate or a person purporting to act in any such capacity, or
  - (b) whether being an individual or a body of persons or corporate, has at that time a controlling interest in that body corporate.
- (8) An undertaking under this section—
- (a) shall come into force when accepted;
  - (b) may be varied or superseded by another undertaking; and
  - (c) may be released by the OFT.
- (9) The OFT shall, as soon as reasonably practicable, consider any representations received by it in relation to varying or releasing an undertaking under this section.
- (10) No OFT Reference shall be made in relation to any feature, or combination of features, of a market in Gibraltar for goods or services if—
- (a) the OFT has accepted an undertaking or undertakings under section 22 within the previous 12 months; and
  - (b) the goods or services to which the undertaking or undertakings relates are of the same description as the goods or services to which the feature, or combination of features, relates.
- (11) Subsection (10) does not prevent the making of an OFT Reference to the Commission if—
- (a) the OFT considers that any undertaking concerned has been breached and has given notice of that fact to the person responsible for giving the undertaking; or

- (b) the person responsible for giving any undertaking concerned supplied, in connection with the matter, information to the OFT which was false or misleading in a material respect.

(12) The OFT shall keep under review the carrying out of any undertakings given under section 22 and in particular, from time to time consider whether an undertaking given has been or is being complied with.

**Investigative powers of the OFT.**

23. The OFT may exercise any of the powers in this part for the purpose of assisting it in deciding whether to make a reference under section 20 or to accept an undertaking under section 22 instead of making such a reference.

**Notice by the OFT to give evidence.**

24.(1) The OFT may give notice to any person requiring him—

- (a) to attend at a time and place specified in the notice;
- (b) to give evidence to the OFT or a person nominated by the OFT for this purpose;
- (c) to produce any documents which are specified or described in the notice, or fall within a category of document which is specified or described in the notice and which are in that person's custody or under his control; and
- (d) to produce them at a time and place so specified and to a person so specified.

(2) The OFT may give notice to any person who carries on any business requiring him—

- (a) to supply to the OFT such estimates, forecasts, returns or other information as may be specified or described in the notice; and
- (b) to supply it at a time and place, and in a form and manner, so specified and to a person so specified.

(3) A notice under this section shall include information about the possible consequences of not complying with the notice.

(4) The person to whom any document is produced in accordance with a notice under this section may, for the purpose mentioned in subsection (1), copy the document so produced.

(5) No person shall be required under this section to give any evidence or produce any documents which he could not be compelled to give or produce in civil proceedings before the Magistrates or Supreme Court in Gibraltar or to supply any information which he could not be compelled to supply in evidence in such proceedings.

**Offences under section 24.**

25.(1) A person commits an offence if he, intentionally and without reasonable excuse, fails to comply with any requirement of a notice under section 24.

(2) A person commits an offence if he intentionally and without reasonable excuse alters, suppresses or destroys any document which he has been required to produce by a notice under section 24.

(3) A person who commits an offence under subsection (1) or (2) shall be liable—

- (a) on summary conviction, to a fine not exceeding level 5 on the standard scale;
- (b) on conviction on indictment, to imprisonment for a term not exceeding two years or to a fine not exceeding level 5 on the standard scale or to both.

(4) A person commits an offence if he intentionally obstructs or delays the OFT in the exercise of its powers under section 23.

(5) A person who commits an offence under subsection 4 shall be liable—

- (a) on summary conviction, to a fine not exceeding level 5 on the standard scale;
- (b) on conviction on indictment, to a fine not exceeding level 5 on the standard scale and to imprisonment for a term not exceeding two years.

**Contents of OFT References.**

26.(1) An OFT Reference shall, in particular, specify–

- (a) the enactment under which it is made;
- (b) the date on which it is made; and
- (c) the description of goods or services to which the feature or combination of features concerned relates.

(2) An OFT Reference may be framed so as to require the Commission to confine its investigation into the effects of features of goods or services of a description specified in the OFT Reference as exist in connection with–

- (a) a supply, of the goods or services concerned; or
- (b) an acquisition, of the goods or services concerned.

(3) A description of the kind mentioned in subsection (2) may, in particular, be by reference to–

- (a) the place where the goods or services are supplied or acquired;  
or
- (b) the persons by or to whom they are supplied or by or from whom they are acquired.

**Question to be decided on an OFT Reference.**

27. The Commission shall, on an OFT Reference, decide whether any feature, or combination of features, of the market in Gibraltar, restricts or distorts the supply or acquisition of any goods or services in a way which is detrimental to the interests of consumers, whether those interests are economic interests or interests in respect of health, safety or other matters.

**Additional questions to be decided.**

28.(1) The Commission shall, if it has decided on an OFT Reference that there is an adverse effect on the protection of consumers in accordance with section 24 of this Act, decide the following additional questions–

- (a) whether action should be taken by the Commission for the purpose of remedying, mitigating or preventing the adverse effect on consumers or any detrimental effect on consumers so far as it has resulted from, or may be expected to result from, the feature or features which required an OFT Reference;
- (b) whether it should recommend the taking of enforcement action in accordance with Part 7 of this Act for the purpose of remedying, mitigating or preventing the adverse effect on consumers or any detrimental effect on consumers so far as it has resulted from, or may be expected to result from, the feature or features which required an OFT Reference; and
- (c) in either case, if action should be taken, what action should be taken and what is to be remedied, mitigated or prevented.

(2) For the purposes of this part, in relation to an OFT Reference, there is a detrimental effect on consumers if there is a detrimental effect on consumers or future consumers in the form of–

- (a) higher prices, lower quality or less choice of goods or services in the market in Gibraltar; or
- (b) less innovation in relation to such goods or services.

(3) In deciding the questions in this section, the Commission shall, in particular, have regard to the need to achieve as comprehensive a solution as is reasonable and practicable to remedy the adverse effect on the protection of consumers.

(4) In deciding the questions in this section, the Commission may, in particular, have regard to the effect of any consumer benefits.

(5) For the purposes of this part a benefit is a consumer benefit–

- (a) if it is a benefit to consumers or future consumers in the form of–
  - (i) lower prices, higher quality or greater choice of goods or services in the market in Gibraltar; or
  - (ii) greater innovation in relation to such goods or services; and

- (b) the Commission believes that—
  - (i) the benefit has accrued as a result (whether wholly or partly) of the feature or features concerned or may be expected to accrue within a reasonable period as a result (whether wholly or partly) of that feature or those features; and
  - (ii) the benefit was, or is, unlikely to accrue without the feature or features concerned.

**Time-limits for investigations and reports by the Commission.**

29.(1) The Commission shall, within the period of six months beginning with the date of the OFT Reference, prepare its report and may publish the same at its discretion.

(2) The Minister may by order amend subsection (1) so as to alter and substitute the period of six months mentioned in that subsection to such period as the Minister thinks fit. Before making such order the Minister shall consult the Commission and such other persons as he considers appropriate.

(3) No alteration shall be made by virtue of subsection (2) which results in the period for the time being mentioned in subsection (1) exceeding six months.

**Variation of an OFT Reference.**

30.(1) The OFT or (as the case may be) the Minister may at any time vary an OFT Reference made by it or (as the case may be) him.

(2) The OFT or (as the case may be) the Minister shall consult the Commission before varying any such reference.

**Commissions and reports and investigation references.**

31.(1) The Commission shall prepare and may publish a report on an OFT Reference within the period permitted by section 26.

(2) The report shall, in particular, contain—

- (a) the decisions of the Commission on the questions which it is required to answer by virtue of the OFT Reference;
- (b) its reasons for its decisions; and
- (c) such information as the Commission considers appropriate for facilitating a proper understanding of those questions and of its reasons for its decisions.

(3) The Commission shall carry out such investigations as it considers appropriate for the purposes of preparing a report under this section.

**The provision of copies of investigation reports.**

32. Should the Commission decide to publish its report, it shall, at the same time as a report under this section is published—

- (a) in the case of a reference under section 20, give it to the OFT and give a copy of it to the Minister; and
- (b) in the case of a reference under section 21, give it to the Minister and give a copy of it to the OFT.

**Duty to remedy detrimental effects.**

33.(1) Where a report of the Commission has been prepared within the period permitted by section 26 and contains the decision that there is one or more than one detrimental effect on fair trading in Gibraltar, the Commission shall, in relation to each detrimental effect take such action as it considers to be reasonable and practicable—

- (a) to remedy, mitigate or prevent the detrimental effect on fair trading concerned; and
- (b) to remedy, mitigate or prevent any detrimental effect on consumers so far as they have resulted from, or may be expected to result from, the detrimental effect on fair trading in Gibraltar.

(2) The decisions of the Commission under subsection (1) shall be consistent with its decisions as included in its report unless there has been a material change of circumstances since the preparation of the report or the Commission otherwise has a special reason for deciding differently.

(3) The Commission shall take no action to remedy, mitigate or prevent any detrimental effect on consumers in so far as the Commission is of the opinion that—

- (a) there is no detrimental effect on consumers which has resulted from the adverse effect on the market in Gibraltar; and
- (b) the detrimental effect on the market in Gibraltar is being remedied, mitigated or prevented.

## **PART 6 INSPECTIONS AND CP ENFORCERS**

### **Consumer Protection Enforcers.**

34. There shall be two or more Consumer Protection Enforcers (hereinafter each called a “CP enforcer”) to be appointed by the Minister under this Act, who shall have as their main role the protection of the collective interests of consumers, and shall—

- (a) visit local traders to review their business practices and inspect all weighing and measuring equipment used for trade;
- (b) check trade licences to ensure they are in place and up to date;
- (c) monitor and check advertisements for accuracy;
- (d) inspect and test goods for safety;
- (e) ensure that no individual is selling goods to consumers without a trade licence and/or without suitable premises as required by Part 9 of this Act; and
- (f) act and investigate matters and behaviour of business practices in Gibraltar which the OFT consider to be potentially detrimental or are actually detrimental to the interest of consumers in Gibraltar.

### **Powers exercisable on the commercial premises.**

35.(1) A CP enforcer may, in the exercise of his powers under this Act—



- (a) observe the carrying on of a business on the premises;
- (b) inspect goods or documents on the premises;
- (c) require any person on the premises to produce goods or documents within such period as the CP enforcer considers to be reasonable;
- (d) seize goods or documents to carry out tests on them on the premises or seize, remove and retain them to carry out tests on them elsewhere;
- (e) seize, remove and retain goods or documents which the CP enforcer reasonably suspects may be required as evidence of a breach of a relevant enforcement measure.

(2) The power in subsection (1)(c) to require a person to produce goods or documents includes the power to require him—

- (a) to state, to the best of his knowledge and belief, where the goods or documents are;
- (b) to give an explanation of the goods or documents; and
- (c) to secure that any goods or documents produced are authenticated or verified in such manner as the CP enforcer considers appropriate.

(3) A CP enforcer may take copies of, or extracts from, any documents to which he has access by virtue of subsection (1).

(4) In this section document includes information recorded in any form.

(5) The reference in subsection (1)(c) to the production of documents is, in the case of a document which contains information recorded otherwise than in legible form, a reference to the production of a copy of the information in legible form.

**Power to enter premises with a warrant.**

36.(1) A Magistrate may issue a warrant authorising a CP enforcer to enter commercial premises for purposes falling within this Act if the Magistrate considers that there are reasonable grounds for believing that—

- (a) that there are, on the premises, goods or documents to which a CP enforcer would be entitled to have access to; and
- (b)(i) a CP enforcer has been, or would be likely to be, refused admission to the premises or access to the goods or documents; or
- (ii) the goods or documents would be likely to be concealed or interfered with if an appropriate notice were given under section 24; or
- (iii) there is likely to be nobody at the premises capable of granting admission.

(2) A warrant under this section authorises the CP enforcer–

- (a) to enter the premises specified in the warrant (using reasonable force if necessary);
- (b) to search for goods or documents which the CP enforcer has required a person on the premises to produce where that person has failed to comply with such a requirement;
- (c) to the extent that it is reasonably necessary to do so, to require any person to whom subsection (3) applies to break open a container and, if that person does not comply with the requirement, or if such a person cannot be identified after all reasonably practicable steps have been taken to identify such a person, to do so himself; and
- (d) to take any other steps which the CP enforcer considers to be reasonably necessary to preserve, or prevent interference with, goods or documents to which the CP enforcer would be entitled to have access under sections 34 and 35.

(3) This subsection applies to a person who is responsible for discharging any of the functions of the business being carried on at the premises under inspection.

(4) A warrant under this section–

- (a) is issued on information given under oath by a CP enforcer;

- (b) ceases to have effect at the end of the period of one month beginning with the day of issue; and
- (c) must, on request, be produced to the occupier of the premises for inspection.

(5) Any reference in this section to goods or documents being interfered with includes a reference to them being destroyed.

**Power to enter premises without a warrant.**

37.(1) A CP enforcer who reasonably suspects that there have been, or are likely to be, business practices carried on which are detrimental to the interests of consumers, a CP enforcer may enter those commercial premises to investigate whether there has been, or is likely to be, such detrimental conduct.

(2) An appropriate notice must be given to the occupier of the premises before a CP enforcer enters under subsection (1) .

(3) An appropriate notice is a notice in writing given by a CP enforcer which–

- (a) gives at least two working days' notice of entry on the premises;
- (b) sets out why the entry is necessary; and
- (c) indicates the nature of the offence created by section 25.

(4) Subsection (2) does not apply if such a notice cannot be given despite all reasonably practicable steps having been taken to do so. In that case, the CP enforcer entering the premises must produce to any occupier that he finds on the premises a document setting out why the entry is necessary and indicating the nature of the alleged offence.

(5) In all cases, the CP enforcer entering the premises must produce to any occupier evidence of–

- (a) his identity; and
- (b) his authorisation.

**Powers of entry- persons and equipment.**

38. A CP enforcer who enters premises by virtue of section 36 or 37 may take with him such persons and equipment as he considers appropriate.

**Obstructing, or failing to co-operate with, powers of entry.**

39.(1) A person commits an offence if, without reasonable excuse, he intentionally obstructs, or fails to co-operate with, a CP enforcer who is exercising or seeking to exercise a power under this part.

(2) A person guilty of an offence under subsection (1) is liable, on summary conviction, to a fine not exceeding level 4 on the standard scale.

(3) A CP enforcer can refer any matters in the exercise of its powers under this Act to the Royal Gibraltar Police if the CP enforcer is of the opinion that a criminal offence has occurred or is likely to occur.

**Retention of documents and goods.**

40. No documents seized under this part may be retained for a period of more than two months from the date they were seized unless they are reasonably required in connection with the exercise of any function of a CP enforcer and where goods are so required they may be retained for a further period of one month from the expiry of the two month period.

**Advice and information.**

41.(1) As soon as is reasonably practicable after the passing of this Act the OFT shall prepare and publish advice and information with a view to—

- (a) explaining the provisions of this Part to persons who are likely to be affected by them, and
- (b) indicating how the OFT expects such provisions to operate.

(2) Advice from a CP enforcer shall be put clearly and simply to a business who in the opinion of the CP enforcer is not compliant. Such advice—

- (a) shall be confirmed in writing on request;

- (b) shall explain why any remedial action is necessary and over what timescale; and
- (c) shall ensure that legal requirements are distinguished from best practice guidance issued by the OFT (if relevant).

(3) The OFT may at any time publish revised or new advice or information.

(4) Advice or information published in pursuance of subsection (1)(b) may include advice or information about the factors which the OFT may take into account in considering how to exercise the functions conferred on it by this Part.

(5) Advice or information published by the OFT under this section is to be published in such form and in such manner as it considers appropriate.

(6) In preparing advice or information under this section the OFT must consult such persons as it thinks are representative of persons affected by this Part.

**Notice of convictions and judgments to OFT.**

42.(1) This section applies if–

- (a) a person is convicted of an offence by or before any court in Gibraltar, or
- (b) a judgment is given against a person by any court in civil proceedings in Gibraltar.

(2) Such court as referred to in sub-section (1) may make arrangements to bring the conviction or judgment to the attention of the OFT if it appears to the relevant court–

- (a) having regard to the functions of the OFT that it is expedient for the conviction or judgment to be brought to the attention of the OFT; and
- (b) that without such arrangements the conviction or judgment may not be brought to the attention of the OFT.

(3) “Judgment” includes an order or decree and references to the giving of the judgment must be construed accordingly.

**PART 7**  
**ENFORCEMENT FUNCTIONS AND PROCEDURE OF THE**  
**COMMISSION**

**Enforcement orders.**

43.(1) Where an OFT Reference is made under section 20 or 21 to the Commission and the Commission finds that the person named in the application has engaged in conduct which is detrimental to the interests of consumers in Gibraltar, whether those interests are economic interests or interests in respect of health, safety or other matters, the Commission may make an enforcement order against that person.

(2) An enforcement order must–

- (a) name the person the Commission thinks has engaged or is engaging in conduct which constitutes detrimental conduct; and
- (b) indicate the nature of the conduct to which the finding under subsection (2)(a) relates, and
- (c) direct the person to comply with subsection (3).

(3) A person complies with an enforcement order if he–

- (a) does not continue or repeat the conduct; or
- (b) does not engage in such conduct in the course of his business or another business.

(4) An enforcement order may require a person against whom the order is made to publish in such form and manner and to such extent as the Commission thinks appropriate for the purpose of eliminating any continuing effects of such conduct.

(5) The Commission may also–

- (a) ask the person against who the order is made to issue a corrective statement;

- (b) ask the person against who the order is made for proof of compliance with the content of the order within a defined period of time from the date of the order, or
- (c) request that the person against who the order is made take steps which the Commission believes will secure that he complies with the order.

**Interim enforcement orders by the Commission.**

44.(1) The Commission may make an interim enforcement order against a person named in the OFT Reference for the order if it appears to the Commission that—

- (a) it is alleged that the person is engaged in conduct which is detrimental to the collective interests of consumers in Gibraltar or is likely to engage in conduct which constitutes such behaviour,
- (b) if the application had been an application for an enforcement order it would be likely to be granted,
- (c) it is expedient that the conduct is prohibited or prevented (as the case may be) immediately, and
- (d) if no notice of the application has been given to the person named in the application that it is appropriate to make an interim enforcement order without notice.

(2) An interim enforcement order must—

- (a) indicate the nature of the alleged conduct, and
- (b) direct the person to comply with subsection (3).

(3) A person complies with an interim enforcement order if he—

- (a) does not continue or repeat the conduct;
- (b) does not engage in such conduct in the course of his business or another business;

- (c) does not consent to or connive in the carrying out of such conduct by a body corporate with which he has a special relationship.

(4) An application for an interim enforcement order against a person may be made at any time before an application for an enforcement order against the person in respect of the same conduct is determined.

(5) An application for an interim enforcement order must refer to all matters which are known to the OFT and are material to the question of whether or not the application is granted.

(6) If an application for an interim enforcement order is made by the OFT without notice the application must state why no notice has been given.

(7) The Commission may vary or discharge an interim enforcement order on the application of—

- (a) the OFT; or
- (b) the person against whom it is made.

(8) An interim enforcement order against a person is discharged on the determination of an application for an enforcement order made against the person in respect of the same conduct.

**Consultation.**

45.(1) The OFT must not make an application for an enforcement order unless it has engaged in appropriate consultation with the person against whom the enforcement order would be made.

(2) Appropriate consultation is consultation for the purpose of—

- (a) achieving the cessation of the detrimental conduct described in section 43(1); or
- (b) ensuring that there will be no repetition of the conduct in a case where the conduct has occurred.

(3) Subsection (1) does not apply if the OFT thinks that an application for an enforcement order should be made without delay.



(4) The Minister may make rules in relation to consultation under this section.

**Duty of the OFT to monitor orders issued by the Commission.**

46.(1) The OFT shall keep under review the carrying out of any enforcement orders issued by the Commission.

(2) The OFT shall, in particular, from time to time consider whether an enforcement order of the Commission has been or is being complied with.

(3) The OFT shall give the Commission such advice as it considers appropriate in relation to any possible variation or revocation by the Commission of an enforcement order made by the Commission.

**Register of orders.**

47.(1) The OFT shall compile and maintain a register of all enforcement orders made by the Commission.

(2) The register shall be kept in such form as the OFT considers appropriate.

(3) The OFT shall ensure that the following matters are entered in the register—

- (a) the provisions of any order made; and
- (b) the details of any variation, release or revocation of such an order.

(4) The duty in subsection (3) does not extend to anything of which the OFT is unaware.

(5) The Commission shall inform the OFT of any matters which are to be included in the register by virtue of subsection (3).

**Publication of register of enforcement orders.**

48.(1) Subject to subsection (3) the OFT may in its discretion enable the contents of the register to be made available to the public—

- (a) during (as a minimum) such hours as may be specified in an order made by the Minister; and
- (b) subject to such reasonable fees (if any) as the OFT may determine.

(2) If requested by any person to do so and subject to such reasonable fees (if any) as the OFT may determine, the OFT shall supply the person concerned with a copy (certified to be true) of the register or of an extract from it.

(3) A person shall only be entered into the register made available to the public if–

- (a) there have been three or more enforcement orders made against that person or body corporate; and
- (b) the enforcement orders referred to in paragraph (a) are final and valid and have not been the subject of a successful appeal.

**Right to enforce orders.**

49.(1) This section applies to any order issued by the Commission.

(2) Any person to whom such an order relates shall have a duty to comply with it.

(3) The duty shall be owed to any person who may be affected by a contravention of the order.

(4) Any breach of the duty which causes such a person to sustain loss or damage shall be actionable by him.

(5) In any proceedings brought under subsection (4) against a person to whom an enforcement order relates it shall be a defence for that person to show that he took all reasonable steps and exercised all due diligence to avoid contravening the order.

(6) Compliance with an enforcement order shall also be enforceable by civil proceedings brought by the Commission for an injunction or for interdict or for any other appropriate relief or remedy.

(7) Subsection (6) shall not prejudice any right that a person may have by virtue of subsection (4) to bring civil proceedings for contravention or apprehended contravention of an enforcement order.

**Review of decisions by the Court.**

50.(1) Any person aggrieved by a decision of the OFT, the Minister or the Commission in connection with a reference or possible reference under this Part may apply to the Court for a review of that decision.

(2) An application under subsection (1) shall be filed within 28 days of the notification to the applicant of the matter complained of, or in the case of an application concerning a failure to take a decision within a timeframe prescribed by law, within 28 days of the expiration of the prescribed period.

(3) For this purpose “decision” includes a failure to take a decision permitted or required by this part in connection with an OFT reference or possible reference.

(4) Except in so far as a direction to the contrary is given by the Supreme Court, the effect of the decision is not suspended by reason of the making of the application.

**Decisions by the Court.**

51.(1) In determining an application the Court shall apply the same principles as would be applied by a court on an application for judicial review.

(2) The Court may–

- (a) dismiss the application or quash the whole or part of the decision to which it relates; and
- (b) where it quashes the whole or part of that decision, refer the matter back to the original decision maker with a direction to reconsider and make a new decision in accordance with the ruling of the Supreme Court.

(3) An appeal lies on any point of law arising from a decision of the Court under this section to the Court of Appeal.

(4) An appeal under subsection (3) requires the permission of the Court or the Court of Appeal.

**Determination of an OFT Reference.**

52. An OFT Reference is finally determined if–

- (a) the period permitted for preparing and producing a report under section 26 has expired and no such report has been prepared and produced;
- (b) such a report has been prepared and produced within the period permitted by section 26 and contains the decision that there is a detrimental effect on fair trading in Gibraltar; or
- (c) such a report has been prepared and produced within the period permitted by section 26 and contains the decision that there is no detrimental effect on fair trading in Gibraltar.

**PART 8  
DISCLOSURE**

**Defamation.**

53. For the purposes of the law relating to defamation, absolute privilege attaches to any advice, guidance, notice or direction given, or decision or report made, by the OFT, by the Minister or by the Commission in the exercise of any of their functions.

**General restriction on disclosure of information.**

54.(1) This section applies to specified information which relates to–

- (a) the affairs of an individual;
- (b) any business of an undertaking.

(2) Such information must not be disclosed–

- (a) during the lifetime of the individual, or
- (b) while the undertaking continues in existence.

(3) Subsection (2) does not prevent the disclosure of any information if the information has on an earlier occasion been disclosed to the public in circumstances which do not contravene such subsection or any other enactment or rule of law prohibiting or restricting the disclosure of the information.

**Information.**

55.(1) Information is specified information if it comes to the OFT in connection with the exercise of any function it has under or by virtue of-

- (a) any part of this Act; or
- (b) such subordinate legislation as the Minister may by order specify for the purposes of this subsection.

(2) It is immaterial whether information comes to the OFT before or after the passing of this Act.

**Consent.**

56.(1) Disclosure of information by the OFT held by it is not prohibited if the OFT obtains the required consent from the person to whom it relates.

(2) If the information was obtained by the OFT from a person who had the information lawfully and the authority knows the identity of that person the consent of that person is required.

(3) If the information relates to the affairs of an individual the consent of the individual is required.

(4) If the information relates to a business or undertaking the consent of the person for the time being carrying on the business or undertaking is required.

(5) For the purposes of subsection (4) consent may be given-

- (a) in the case of a company by a director, secretary or other officer of the company;
- (b) in the case of a partnership by a partner;

- (c) in the case of an unincorporated body or association by a person concerned in the management or control of the relevant body or association.

**Offences.**

57.(1) A person commits an offence if he discloses information to which section 55 applies.

(2) A person commits an offence if he uses information disclosed to him under this Part for a purpose which is not permitted under this Act.

(3) A person who commits an offence under this section is liable—

- (a) on summary conviction to imprisonment for a term not exceeding two months or to a fine not exceeding level 5 on the standard scale or to both;
- (b) on conviction on indictment to imprisonment for a term not exceeding two years or to a fine or to both.

**PART 9  
TRADE LICENSING**

**Composition of the Trade Licensing Authority within the OFT.**

58.(1) The functions of the Trade Licensing Authority (hereinafter referred to as “the TLA”) shall be transferred and be subsumed within the remit of the OFT.

(2) Subject to this Act and to any regulations made under this Act, the TLA within the OFT may by rules or otherwise regulate its own procedural matters.

**Presumption to trade.**

59.(1) There is a presumption to be able to trade in Gibraltar, subject to obtaining the required trade licence in accordance with this Act in respect of the business.

(2) A person shall be deemed to carry on business if he engages in or carries on any business in Gibraltar.

**Issue of licences.**

60.(1) The TLA shall issue licences to trade or to carry on business in Gibraltar.

(2) A licence shall authorise the person named therein to trade in Gibraltar on the production of proof of premises in Gibraltar appropriate for the intended use or business to be approved by the TLA and subject to such other terms and conditions, as may be specified therein.

(3) A licence shall be in such form as may be prescribed by regulation.

(4) An application for a licence by a partnership shall be made in the names of all partners jointly.

(5) (a) An application for a licence by a company shall be made by two directors or one director and the company's secretary. An application by a company shall contain a profile of the company from Companies House and/or proof of the ultimate beneficial ownership of the company annexed to the relevant application form;

(b) companies incorporated outside of Gibraltar shall annex the equivalent of a company profile or official document produced by the Companies Registry of its jurisdiction evidencing the beneficial ownership of the applicant company.

(6) A licence shall relate to a single premises only but the TLA has a discretion to allow more than one licence over particular premises should the TLA in its discretion be of the opinion that the existing licence in respect of the premises can co-exist in a compatible manner with a licence to trade or carry on business of a different type at the same premises.

(7) Subject to the applicant submitting all correct and relevant information to the TLA as required by the TLA and no objections being made to the application, a licence shall be granted to such applicant within three business days of receipt by the TLA of the full documentation as required by the TLA.

(8) A licence shall not be granted to any premises which are residential Government premises, nor to any non-Governmental premises under which the terms of the title deeds to such premises restrict commercial activities to be carried on from such premises.

(9) The requirement of subsection (2) may be waived in cases where the TLA is of the opinion that such business genuinely does not need premises in which to operate, such as, but not limited to, online services in so far as such business does not breach subsection (6) of this section.

(10) A licence, and any consent to the transfer of a licence endorsed thereon, may be issued under the hand of any person authorised in writing in that behalf by the TLA.

**Extension to scope of existing licences**

61.(1) The TLA may issue an extension to an existing licence to trade or to carry on business in Gibraltar.

(2) Subject to the applicant submitting all correct and relevant information to the TLA as required by the TLA and no objections being made to the application for an extension of an existing licence, an extension to a licence shall be granted to such applicant within three business days of receipt by the TLA of the full documentation as required by the TLA.

(3) An application for an extension to the scope of an existing licence shall be in such form as may be prescribed by regulation.

**Duration of licences.**

62. A licence shall continue in force for one year from the date it is issued, and shall thereupon expire.

**Fees.**

63. There shall be payable in respect of every licence, the appropriate fee as prescribed by regulation in relation to this Act.

**Financial services and controlled activities.**

64. A person carrying on investment business, a regulated activity or a controlled activity as defined in the Financial Services (Investment and Fiduciary Services) Act 1989, a Supervisory Act or the Financial Services (Money-lending) Act shall not require a trade licence under this Act in addition to the licence required by law under the respective relevant sections of those Acts.



**Exceptions to trading or carrying on business.**

65. No person shall be deemed to trade or carry on business by reason only–

- (a) that he is employed as a manager or servant by a person who trades or carries on business; or
- (b) that he is a director or shareholder of a body corporate which trades or carries on business; or
- (c) that he is a person appointed to conduct a sale of any goods in execution of an order of any court; or
- (d) that he is a person who sells any goods solely as a necessary incident to the provision of any professional or other personal services;
- (e) that he sells goods with the consent in writing of the TLA, in connection with the raising of funds for philanthropic, charitable, cultural, sporting or educational purposes; or
- (f) that he is a person who sells from a private house goods which have been manufactured in that house and in which house not more than three persons manufacture goods.

**Restriction on trading and carrying on business.**

66.(1) Any person carrying on a business or trade of a kind specified in Schedule 3 must hold a licence and act in accordance with the terms and conditions of such licence.

(2) Any person carrying on a business or trade of a kind specified in Schedule 3 which involves the handling of client money or the taking of deposits on behalf of clients must have a separate client account for such purpose.

(3) Any person who has been issued with a licence under the Firearms Act or the Petroleum Act (which expression for the purposes of this subsection includes any registration which authorises the sale of any goods) shall not require a separate licence under this Act to sell the goods authorised to be sold by such licence.

**Licence holders under the Leisure Areas (Licensing) Act.**

67.(1) Any person who has been issued with any of the following licences under the provisions of the Leisure Areas (Licensing) Act shall not require a trading licence under this Act to sell the goods authorised to be sold by such licence to include–

- (a) any bar, restaurant, cafeteria or other such establishment situated within a Leisure Area as defined by the Leisure Areas (Licensing) Act 2001 engaged in the sale or provision of food, drink or intoxicating liquor for consumption within the premises or any external area of that establishment; or
- (b) any discotheque in Gibraltar, whether or not situated in a Leisure Area.

(2) A licence holder under the Leisure Areas (Licensing) Act shall apply for an extension to their licence in respect of the sale of any goods or items outside the scope of the licence granted under the Leisure Areas (Licensing) Act.

**Provisional grant of a licence: start-ups.**

68.(1) This section applies to businesses which are starting up and–

- (a) the premises are being or to be constructed for the purpose of being used as premises for trade in Gibraltar; or
- (b) being or to be altered for that purpose (whether or not they are already used for that purpose).

(2) The TLA may, on an application by a person interested in premises to which this section applies, waive the requirement to have premises contained in section 60(2) of this Act and provisionally grant a licence in respect of premises that satisfy the requirements of section 68(1) if the TLA is satisfied that the premises, once completed in accordance with plans deposited with and approved by the TLA, would be such that the TLA would have granted a licence for the premises, on the basis that such premises are to be fit for use by the applicant within 9 months from the date of the provisional licence granted by the TLA, following which the provisional licence will expire.

**Transfer of licence by a licence holder.**

69.(1) No licence shall be transferred by any licence holder to another person or to other premises without the consent of the TLA.

(2) Every consent to transfer by the TLA shall be endorsed on the licence with the details of the change of the licence holder or premises as the case may be.

**Transfer where trade or business is to remain on the same premises.**

70.(1) Subject to the provisions of subsections (2) and (3) of this section, the TLA shall not refuse consent to a transfer where the transfer is to another person and the trade or business is to be carried on the same premises.

(2) The TLA may refuse its consent to a transfer, notwithstanding that after the transfer the trade or business is to be carried on at the same premises, if—

- (a) the transferee is under the age of eighteen years;
- (b) the transferor is a co-operative society registered under the Cooperative Societies Act and the transferee is not such a society;
- (c) the transferor has left or proposes to leave the premises while owing, to the Government, rent, rates, social insurance payments, duties or taxes and the transferor has not settled all amounts owing;
- (d) the transferor has been declared bankrupt;
- (e) the transferor has acted as a director of a company found to be carrying out an activity considered to be phoenixing; or
- (f) the transferor has been charged with an offence in respect of one or more goods covered by the licence.

(3) The TLA shall refuse its consent to a transfer notwithstanding that after the transfer the trade or business is to be carried out on the same premises if it would be bound to refuse the transferee a licence if he were a new applicant for a licence.

(4) The TLA shall–

- (a) in the case of the death of a licence holder and if so requested by the surviving spouse or the legal personal representative of the deceased licence holder, transfer the licence to such surviving spouse or such legal personal representative, as the case may be within 12 months of the date of the death of the licence holder subject to there being a clear testamentary disposition to one expressly named beneficiary;
- (b) in the case where there is one or more potential beneficiaries to the licence held by the deceased licence holder, the TLA will direct the relevant parties involved to refer the matter to Court for directions and will not transfer the licence without an order from the Court or an agreement in writing to be signed by all beneficiaries signifying their approval to the transfer of the licence to the proposed singular transferee;
- (c) in the case of the bankruptcy of the licence holder or assignment for the benefit of his creditors generally, transfer the licence to the lawfully appointed trustee or assignee if so requested by such trustee or assignee;
- (d) where a licence holder is a company in liquidation transfer the licence to the lawfully appointed liquidator if so requested;
- (e) in any case where a licence holder becomes subject to any legal disability, transfer the licence to any person lawfully appointed to administer his affairs, if so requested by such person.

**Transfer where trade or business is to be carried on at other premises.**

71.(1) The TLA shall, before granting or refusing its consent to the transfer of a trade or business to other premises, require the applicant to give notice of intention of the proposed transfer in the same way, mutatis mutandis, as notice of intention to apply for a licence is required.

(2) The TLA may refuse its consent to the transfer of the trade or business to other premises for any of the reasons set out in section 70(2).

(3) The TLA shall refuse its consent to a transfer where the licence has been granted to trade or carry on business in premises for which a building permit has been granted by the Development and Planning Commission under the provisions of the Town Planning Act, and the transfer would either conflict with the provisions of such permit or, within five years of the time when trading started as a result of such permit, is to premises to which such permit does not relate.

**Register of licences.**

72.(1) The TLA shall cause to be kept a register of licences in such form and containing such particulars as may be prescribed and there shall be entered in such register the details of any licence issued and of any consent to transfer granted.

(2) The register of licences shall be available for inspection by any member of the public during such hours as may be prescribed on the payment of the appropriate fee.

**Notice of intention to apply for a licence.**

73.(1) Any person who intends to apply for a licence, unless the application is for the renewal of a licence currently in force, shall give notice of such intention in accordance with the provisions of subsection (2).

(2) A notice of intention shall be in the prescribed form and shall, not less than seven days before the application for the licence is made, be published in the Gazette and in at least one newspaper circulating in Gibraltar.

**Objections.**

74.(1) Where a notice of intention to apply for a licence has been published in accordance with the provisions of section 73, any person who wishes to object to the issue of such licence, shall give notice of his objection within seven days from the date the application is published in the prescribed form to the TLA with the appropriate fee, and to the person named as the applicant of such intention.

(2) No objection under this section shall be considered by the TLA in respect of an application for a licence unless—

- (a) the grounds of such objection are stated; and

- (b) notice thereof is given within the time prescribed under subsection (1); and
- (c) the filing fee mentioned by the subsection (1) is received by the TLA annexed to the notice.

**Hearings.**

75.(1) Hearings of the TLA shall be held at fortnightly intervals.

(2) Where a notice of objection has been received by the TLA it shall consider the application and objection at a hearing of which not less than five days' notice in writing has been given to both the applicant and the objector.

(3) The composition of the TLA within the OFT shall consist of a Chairman and six other members appointed by the Government, one of whom shall be appointed after consultation with the Gibraltar Chamber of Commerce, one after consultation with the Gibraltar Trades Council and one after consultation with the Gibraltar Federation of Small Businesses.

(4) Four members shall constitute a quorum at any meeting of the TLA.

(5) At all meetings of the TLA the Chairman, or in his absence such other member as the members present shall appoint, shall preside.

(6) All decisions of the TLA shall be decided by a majority vote of the persons present at any meeting, and in the case of an equality of votes the person presiding at the meeting shall have a second or casting vote.

(7) No decision of the TLA shall be invalid by reason only of there being a vacancy among the members of the TLA.

(8) Both the applicant and the objector and their professional legal advisers shall have the right to attend such hearing, give evidence and call witnesses, cross-examine witnesses for the other party and address the TLA.

(9) The applicant or his professional legal advisor shall have the right to address the panel of the TLA first.

(10) The applicant and the objector shall not be present during any deliberation of the TLA after the evidence and addresses, if any, have been concluded.

(11) It shall be the duty of all members of the TLA at a hearing under subsection (1) who are in any way, whether directly, or indirectly, interested in the licence application to be heard to declare the nature of their interest prior to such hearing.

(12) The TLA shall not allow any member of the TLA to participate at a hearing under subsection (1) who has a 'disqualifying interest' in the application to be heard, being for reasons of financial interest, having an interest in a competing business, organisational relationships, personal relationships or prejudgement. The TLA shall not only be impartial in fact but must be seen to be impartial and must be alert to the risk of conflicts arising at all times.

**Consideration of applications.**

76.(1) All applications shall be considered by the TLA in an objective and non-arbitrary manner.

(2) The TLA shall call for a hearing only if the TLA in its discretion deems it necessary for the purpose of considering the application and/or objections have been received by the TLA to the application.

(3) If, having dispensed with a hearing, the TLA is proposing to refuse an application for a licence it shall give notice in writing to the applicant that it is proposing so to do and shall, by the same notice, give the applicant the opportunity to be heard before it at such place and at such time and date, being not less than seven days from the date of the notice, as may be specified in such notice.

**Powers of the TLA in considering applications.**

77.(1) The TLA shall, for the purpose of considering an application for a licence, have the power to—

- (a) take evidence on oath or affirmation and, for that purpose, to administer oaths or affirmations;
- (b) summon by notice in such form as it may consider appropriate any person to give evidence in respect of such application or to produce any book, plan or document relating thereto;

- (c) make such investigation as may be necessary in order to ascertain any of the matters which it is required to consider;

Provided that no person shall be required under this subsection to produce any book or account or voucher or receipt directly relating to his trade.

(2) Every oath or affirmation shall be administered by the chairman or other person presiding.

(3) Without prejudice to the provisions of section 78 at any hearing the applicant and/or his professional legal adviser shall have the right to attend such hearing, give evidence and call witnesses, cross-examine any witness not called by him but summoned by the TLA and to address the TLA but shall not have the right to be present during any deliberations of the TLA after the evidence and addresses, if any, have been concluded.

(4) A person who knowingly—

- (a) gives any false information to the TLA in connection with an application for or objection to a licence; or
- (b) makes any false entry in the prescribed form in respect of an application for or objection to a licence, is guilty of an offence and liable to a fine of up to level 3 on the standard scale.

**General principles affecting issue of licences.**

78.(1) Subject to the provisions of paragraphs (a) to (f) of this section and of section 85, the TLA may only refuse to issue a licence, if it is satisfied—

- (a) that the applicant is under the age of eighteen;
- (b) that the issue of such licence is likely to cause nuisance or annoyance to persons residing or occupying premises in the neighbourhood of the premises in respect of which the licence is sought;
- (c) that the premises on which the applicant intends to conduct his trade or business would not conform to the requirements of any law for the time being in force;
- (d) that there is already in force a licence in respect of the premises, or any part of the premises, on which the applicant



intends to conduct his trade or business and the new application for a second licence over those premises would not, in the opinion of the TLA, be compatible with the initial licence granted;

- (e) that the issue of such licence would conflict with any town planning scheme approved by the Development and Planning Commission; or
- (f) that the issue of such licence would operate against the public interest.

**No discrimination.**

79.(1) In considering and deciding on applications for licences, including the terms and conditions of licences, the TLA shall-

- (a) ease freedom of establishment for providers and the freedom of provision of services in Gibraltar;
- (b) adhere to the principles of non-discrimination and proportionality; and
- (c) not discriminate between nationals of Gibraltar and nationals of any other European Union Member State.

(2) Where the TLA require an applicant for a trade licence from another European Union Member State to provide a certificate, attestation or other document proving that a requirement has been satisfied, the TLA shall accept any document from another Member State which serves an equivalent purpose or from which it is clear that the requirements in question have been satisfied.

(3) The Minister may give directions to the TLA generally with respect to the exercise of his functions under this Act in relation to matters which affect the public interest and the TLA shall give effect to any such directions.

(4) If a licence is refused on the grounds of public interest the TLA shall so state this in its decision and set out the reasons why.

**Licence under the Development Aid Act.**

80.(1) No licence granted under the provisions of the Development Aid Act shall entitle any person to a licence under the provisions of this Act unless it is specified in the former licence that the applicant or any person deriving title from the applicant is entitled to a licence under the provisions of this Act.

(2) Notwithstanding subsection (1), where—

- (a) before the commencement of this Act a development aid licence was issued to a person under the Development Aid Act; and
- (b) the development aid licence remains in force and is being complied with—

that person shall be entitled and shall be deemed at all times since the commencement of this Act to have been entitled to a licence under the provisions of this Act for the development aid project to which the development aid licence relates.

(3) Nothing in subsection (1) shall entitle a person to a licence under this Act if he is precluded from holding a licence under section 85.

**General restrictions on power to issue licences.**

81.(1) The TLA shall refuse to issue a licence to any person who—

- (a) is an undischarged bankrupt or has entered into a composition or a scheme of arrangement with his creditors which is still binding;
- (b) has, within a period of five years immediately preceding the date of the application, been convicted of an offence against the Bankruptcy Act; or
- (c) in respect of the licence class applied for cannot demonstrate to the TLA that he has received suitable training and/or qualification in the business or trade he is applying for a licence in respect of.

(2) Without prejudice to the provisions of subsection (1), the TLA shall refuse to issue a licence to a partnership if any partner therein is a person referred to in subsection (1)(a) or (b).

(3) Without prejudice to subsection (2); where a person applies for a licence to trade in any goods and he is required under another Act of Gibraltar to hold a licence to trade in those goods, the TLA shall refuse to issue to him a licence under this Act to trade in those goods unless the applicant first satisfies the TLA that he is the holder of a valid licence under that other enactment authorising him to trade in those goods.

**Issue of licence subject to conditions.**

82.(1) The TLA may issue a licence, subject to such terms and conditions as it considers necessary.

(2) Without prejudice to the generality of subsection (1), the TLA may issue a licence subject to the condition—

- (a) that goods may only be sold by wholesale and not by retail; or
- (b) that goods may only be sold by retail and not by wholesale—

from the premises to which the licence relates.

(3) No terms or conditions may be imposed in the renewal of a licence which restrict the type of goods which may be sold, if this would prevent the licensee from selling any goods which he was previously authorised to sell under the relevant licence to be renewed.

**Mandatory issue of licences in certain cases.**

83.(1) Notwithstanding anything contained elsewhere in this Act a person who has been awarded a contract which is required to be advertised in the Official Journal of the European Union by reason of the value of the contract shall, upon application, be granted a licence under this Act to enable him to carry out such contract.

(2) Notwithstanding anything contained in this Act, a licence issued under the provisions of subsection (1) shall—

- (a) be for the period of the contract; and
- (b) relate to the contract only.

**Renewal.**

84.(1) A licence granted under this Act shall be subject to renewal and shall be granted by the TLA, unless–

- (a) any matter supplied in the application for the trade licence was false or incomplete in a material particular; or
- (b) the applicant in respect of whom the licence was issued no longer meets the conditions required for the original trade licensing application.

(2) The TLA may in its discretion delegate to the person authorised by it under section 63 to issue licences the power to issue renewals of licences.

(3) Nothing in this section shall permit the renewal of a licence–

- (a) if the issue of a licence would be precluded under section 85(1);
- (b) authorising the sale of a type of goods different to those authorised in the licence to be renewed;
- (c) on terms or conditions different from those contained in the licence to be renewed;
- (d) in respect of a different type of business from that to which the licence to be renewed relates;
- (e) to a person other than the licence holder of the licence to be renewed; or
- (f) in premises different from those to which the licence to be renewed relates.

**Cancellation where licensee ceases to carry on trade or business and revocations for non-renewals.**

85.(1) Where a licence has been issued in respect of a business and such business has not been carried on for a period of 6 months the TLA shall cancel the licence without notice.

(2) Where a licence has been issued in respect of trade and such trade has not been carried on for a period of 12 months or has not been carried on in

respect of all the types of goods for which it was issued, the TLA shall cancel the licence or cancel the licence in respect of such types of goods in which trade has not been carried on as the case may be.

(3) Where a licence has been issued in respect of a business or trade, and the licence holder has vacated the premises to which the licence relates, the TLA may, after giving the licence holder the opportunity to be heard, cancel the licence.

(4) Where 6 months from the grant of the licence has expired and the licence holder has not applied to the TLA for a renewal of that licence the TLA shall revoke the licence.

**Display of licences.**

86.(1) Where a licence is issued in respect of any premises under this Act, the licence holder shall ensure that such licence is displayed at all times in a prominent position on such premises.

(2) A licence holder who contravenes the provisions of subsection (1) is guilty of an offence and is liable on summary conviction to a fine at level 1 on the standard scale.

**Entry on premises and production of licences.**

87.(1) Any member of the TLA, a CP enforcer or any person authorised in writing by the Government, may on production of evidence of his identity and authority to any person enter and inspect any licensed premises.

(2) If a licence holder fails to produce a licence upon being lawfully required to do so under subsection (1) or hinders or obstructs the procedure set out in subsection (1) the licence holder shall be guilty of an offence and liable on summary conviction to a fine not exceeding level 3 on the standard scale.

(3) On the conviction of the holder of the licence under subsection (2), the TLA shall cancel the licence held by that licence holder.

(4) In the event that the person at the premises is trading without a licence, the TLA shall have the discretion to refuse any future applications made by that business, trade, company, associated individuals or those premises for up to a maximum of 3 years from the date that record is taken by the TLA of the relevant trade licence not being in place.

**Duplicate licences.**

88.(1) Where any licence is lost, destroyed or defaced, the licence holder may make an application in the prescribed form to the TLA for a duplicate of such licence, and the TLA shall, if satisfied that such licence is lost, destroyed or defaced and has not expired, issue a duplicate thereof to the licence holder.

(2) An application under this section shall be accompanied by the appropriate fee.

**Penalties.**

89.(1) A person who is guilty of an offence against this Act for which no punishment is specifically provided, is liable upon summary conviction to a fine on level 3 of the standard scale and in addition, where the offence is a continuing offence, to a fine not exceeding £50 for each day during which the offence continues after such conviction.

(2) Where, in a prosecution for an offence against this Act, it is alleged that a person is not the holder of a licence, the burden of proof is on the licence holder to prove that he is not the holder of the licence.

(3) Where any offence against this Act is committed by a body corporate, any person who, at the time of the commission of the offence, was a director, general manager or secretary or other similar officer of such body corporate or who was, at that time, acting or purporting to act in any such capacity, is guilty of such offence unless he proves—

- (a) that the offence was committed without his knowledge or consent; and
- (b) that he exercised all such diligence to prevent the commission of the offence as he ought to have exercised having regard to the nature of his functions in such capacity.

**Giving of notice.**

90. Any notice which is required to be given by this Act, other than a notice which is required to be published in the Gazette, shall include notice by email and fax and shall be deemed to have been properly given if it has been

sent by hand or post to the person to whom it is directed at his last known address.

**Regulations.**

91.(1) The Minister may make regulations prescribing all matters, which by this Act, are required or permitted to be prescribed, or which are necessary or convenient to be prescribed for carrying out or giving effect to the provisions of this Act.

(2) Without prejudice to the generality of subsection (1) regulations may provide for—

- (a) prescribing forms of applications and the procedure to be followed with respect to any matter under this Act;
- (b) prescribing any additional information to be submitted in support of any application under this Act;
- (c) providing for such other matters as are reasonably necessary for or incidental to the due administration of this Act;
- (d) the keeping of books, documents, accounts and records in respect of the TLA and the sale of goods or services by traders including the entries to be made therein in respect of dealings in goods;
- (e) regulating and controlling the sale and delivery of goods or provision of services by or to any person or any class or classes of persons required to hold a licence under this Act;
- (f) the manner in which applications for licences may be made and the forms to be used in connection therewith;
- (g) subject to the provisions of this Act, the procedure to be followed in the making of objections;
- (h) the form of licences;
- (i) the form of the register of licences required to be kept by the TLA;

- (j) the charging of fees in respect of any matter falling within this Act as the Minister may deem appropriate;
- (k) the issue of codes of conduct or consumer codes for categories of licence holders to follow as guidance in their trading practice.

**Enforcement powers.**

92.(1) If the TLA is of the opinion that a licensee has not or is not keeping to the terms of its licence, it can refer the matter to the CP enforcer for review.

(2) If a licensee has not renewed its licence for 6 months following its renewal date or the business has ceased to trade and the license holder has not informed the TLA of the same, the TLA or the CP enforcer shall prepare a report proposing revocation of the licence and the Commission shall grant such revocation.

(3) The Commission shall have the power to fine a licensee and to suspend, revoke or cancel any licence previously granted on the ground that any condition subject to which the licence was granted has not been complied with, and, without prejudice to the generality of the foregoing, a licence may be suspended, revoked or not renewed—

- (a) where the holder of the licence has changed the nature of their business to a degree that would render the licence in respect of the original trading activity for which it was granted no longer applicable to the current trading activity;
- (b) where the holder of the licence has failed to comply with any condition attached to the licence; or
- (c) for any reasonable cause brought to the Commission's attention.

(4) If any holder of such a licence abandons or curtails any service in respect of which he has been granted a licence without the prior permission of the Commission, the Commission may in its discretion revoke the licence for that service held by him.

(5) The Commission shall, before cancelling or revoking any trade licence, give the holder 30 days to show cause against the cancellation.



(6) The fee scale under this part shall be prescribed by notice in the Gazette.

**Establishment of the Single Point of Contact.**

93.(1) There shall be an office of the TLA known as the Single Point of Contact which shall form part of the OFT.

(2) In managing its affairs the Single Point of Contact shall have regard, in addition to any relevant general guidance as to the governance of public bodies, to such generally accepted principles of good corporate governance as it is reasonable to regard as applicable to the TLA and the OFT.

**Function of the Single Point of Contact.**

94.(1) The establishment of the Single Point of Contact is aimed at—

- (a) simplifying existing trade licensing application procedures and formalities in cases where a natural or legal person wishes to set up a permanent establishment in Gibraltar; and
- (b) facilitating the establishment of businesses in Gibraltar.

(2) The following licences, registrations and permits may be obtained by means of a single consolidated application to the Single Point of Contact—

- (a) town planning, development and environment permits;
- (b) registration of the legal form of a business;
- (c) registration for a trade licence;
- (d) forms to be completed for registration with tax authorities;
- (e) employment forms;
- (f) forms to be completed for registration with the social insurance department;
- (g) the contact details of any association or authority from which the applicant may require or obtain practical assistance; and

- (h) any other specific licences or permits as the Minister may prescribe by order to be issued by the Single Point of Contact.

(3) Applications to the Single Point of Contact shall be made in the form prescribed by the OFT on its online portal.

**Co-operation with other authorities.**

95. In carrying out its functions the Single Point of Contact may carry out research and shall co-operate with other Government of Gibraltar departments to include, but not limited to, HM Customs, the Employment and Training Board, the social insurance department, the Income Tax Office the Environmental Agency, Land Property Services Limited, the Statistics Office and the Treasury.

**Remit of the Single Point of Contact.**

96.(1) All those wishing to establish a business whose prospective activities fall within Schedule 3 to this Act shall be entitled to make use of the Single Point of Contact.

(2) When the prospective business is deemed by the TLA to fall outside the scope of Schedule 3, the TLA may in its discretion allow the applicant to make use of the Single Point of Contact.

**Licensing categories.**

97.(1) Each of the categories listed in Schedule 3 shall require a separate licence.

(2) Any category listed in Schedule 3 whose business or trade involves handling client monies or holding financial deposits of any kind for clients shall be required to evidence to the TLA that such business or trade meets the trading standards conditions set by the TLA in this regard as set out on the TLA's online portal.

(3) A business or trade of a class which requires a separate client account shall have 3 months from the date of the licence in which to submit proof of the same to the TLA. Failure to do so within 3 months from the date of the licence shall result in a revocation of that licence by the TLA.

**Duty to provide an electronic assistance facility.**

98.(1) The TLA shall provide a facility for–

- (a) the completion by electronic means of procedures and formalities relating to access to, or the exercise of a trading activity requiring a licence, and
- (b) the provision by electronic means of procedures and formalities relating to access to, or the exercise of, providers and recipients of services requiring a licence.

(2) The facility referred to in subsection (1) must include the provision of help and support (electronically or by telephone) for its users.

(3) The facility referred to in subsection (1) may also be used for the following purposes–

- (a) the provision of information and guidance by governmental and regulatory authorities in Gibraltar in relation to the matters specified in subsection (4);
- (b) communications with those authorities in relation to those matters;
- (c) the completion of procedures and formalities relating to those matters.

(4) The matters referred to in subsection (3) are–

- (a) regulatory matters affecting business, and
- (b) support for business.

(5) In this section, references to procedures or formalities do not include procedures or formalities consisting of–

- (a) the inspection of premises or equipment by the TLA, or
- (b) physical examination of the capability or professional integrity of–
  - (i) a provider of the service by the TLA, or
  - (ii) the staff of such a provider by the TLA.

(6) Where appropriate, advice set out by the TLA on its electronic portal shall include simple step-by-step guides and shall be in plain and intelligible language.

**SCHEDULE 1  
THE OFFICE OF FAIR TRADING**

**Membership.**

1.(1) The OFT shall consist of a Chairman and no fewer than four other members, appointed by the Minister.

(2) The Minister shall consult the Chairman before appointing any other member.

**Term and determination of office.**

2.(1) Subject to this Schedule, the Chairman and other members shall hold and vacate office in accordance with the terms of their respective appointments.

(2) The terms of appointment of the Chairman and other members shall be determined by the Minister.

**Term of office of Chairman.**

3.(1) An appointment of a person to hold office as Chairman or other member shall be for a term not exceeding five years.

(2) A person holding office as Chairman or other member—

(a) may resign that office by giving notice in writing to the Minister; and

(b) may be removed from office by the Minister on the ground of incapacity or misbehaviour.

(3) A previous appointment as Chairman or other member does not affect a person's eligibility for appointment to either office.

**Remuneration of Chairman.**

4.(1) The OFT shall pay to the Chairman and other members such remuneration, and such travelling and other allowances, as may be determined by the Minister.

- (2) The OFT shall, if required to do so by the Minister—
- (a) pay such pension, allowances or gratuities as may be determined by the Minister to or in respect of a person who holds or has held office as Chairman or other member; or
  - (b) make such payments as may be so determined towards provision for the payment of a pension, allowances or gratuities to or in respect of such a person.
- (3) If, where any person ceases to hold office as Chairman or other member, the Minister determines that there are special circumstances which make it right that he should receive compensation, the OFT shall pay to him such amount by way of compensation as the Minister may determine.

**Staff.**

5.(1) The Minister shall, after consulting the Chairman, appoint a person (who may, subject to sub-paragraph (2), also be a member of the OFT) to act as chief executive of the OFT on such terms and conditions as the Minister may think appropriate.

(2) A person appointed as chief executive after the end of the transitional period may not at the same time be Chairman.

(3) In sub-paragraph (2) “the transitional period” means the period of two years beginning with the day on which this paragraph comes into force.

(4) The OFT may, with the approval of the Minister for the Civil Service as to numbers and terms and conditions of service, appoint such other staff as it may determine.

**Membership of committees or sub-committees of the OFT.**

6. The members of a committee or sub-committee of the OFT may include persons who are not members of the OFT (and a sub-committee may include persons who are not members of the committee which established it).

**Proceedings.**

7.(1) The OFT may regulate its own procedure (including quorum).

(2) The OFT shall consult the Minister before making or revising its rules and procedures for dealing with conflicts of interest.

(3) The OFT shall from time to time publish a summary of its rules and procedures for dealing with conflicts of interest.

**Validity of the OFT's actions.**

8. The validity of anything done by the OFT is not affected by a vacancy among its members or by a defect in the appointment of a member.

**Application of the OFT seal.**

9. The application of the seal of the OFT shall be authenticated by the signature of—

- (a) any member; or
- (b) some other person who has been authorised for that purpose by the OFT, whether generally or specially.

**Performance of functions.**

10. Document purporting to be duly executed under the seal of the OFT, or signed on its behalf, shall be received in evidence and, unless the contrary is proved, be taken to be so executed or signed.

**Supplementary powers.**

11.(1) Anything authorised or required to be done by the OFT (including exercising the power under this paragraph) may be done by—

- (a) any member or employee of the OFT who is authorised for that purpose by the OFT, whether generally or specially;
- (b) any committee of the OFT which has been so authorised.

(2) Sub-paragraph (1)(b) does not apply to a committee whose members include any person who is not a member or employee of the OFT.

(3) The OFT has power to do anything which is calculated to facilitate, or is conducive or incidental to, the performance of its functions.

**SCHEDULE 2  
THE OFT COMMISSION**

**Appointment of Chairman.**

1.(1) A person is not eligible for appointment as Chairman of the Commission unless–

- (a) he has a 10 year general qualification; or
- (b) he appears to the Minister to have appropriate experience and knowledge of consumer law and practice.

**Appointment of ordinary members.**

2. Members are appointed by the Minister and are selected and appointed on the basis that the individual seeking to be appointed as a member–

- (a) has a 5 year general qualification; or
- (b) is an advocate or solicitor in Gibraltar of at least 3 years standing; or
- (c) is appointed for his experience, knowledge ability and diversity of skills in economics, consumer law and practice, finance or industry.

3.(1) The members appointed shall hold and vacate office in accordance with their terms of appointment, subject to the following provisions.

(2) A person may not be a Chairman of the Commission for more than 8 years (but this does not prevent a temporary re-appointment for the purpose of continuing to act as a member of the Commission as constituted for the purposes of any proceedings instituted before the end of his term of office).

(3) The Chairman of the Commission may resign his office by notice in writing to the Minister.

(4) The Minister may remove a person from office as Chairman of the Commission on the ground of incapacity or misbehaviour.



(5) The Minister may remove a person from office as Chairman of the Commission under sub-paragraph (4) only with the concurrence of the Chief Justice of Gibraltar.

**SCHEDULE 3**  
**TRADE LICENSING CLASSES**

- (i) distributive trades to include retail and wholesale of goods and services;
- (ii) construction services road transport contracting and crafts;
- (iii) business-related services to include office maintenance, management consultancy, event organisation, debt recovery, advertising and recruitment services;
- (iv) tourism services to include travel agents;
- (v) leisure services to include sports and amusement centres;
- (vi) installation and maintenance of equipment;
- (vii) online services provided from Gibraltar;
- (viii) information society services to include publishing – print and web, news agencies, computer programming;
- (ix) accommodation and food services to include hotels, restaurants and caterers;
- (x) training and education services;
- (xi) rentals and leasing services to include car rental;
- (xii) real estate services;
- (xiii) self-employed individuals who provide services from non-fixed commercial premises;
- (xiv) car repair workshops;
- (xv) self-employed builders/ carpenters/plumbers/ electricians and decorators; and
- (xvi) beauty therapy and hairdressers.



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